

**CITY OF DETROIT
KWAME M. KILPATRICK, MAYOR**

**HUD CONSOLIDATED PLAN
2003-2004 ACTION PLAN**

**Detroit Planning and Development Department
2300 Cadillac Tower
Detroit, MI 48226
Tel: 224-6380**

June 2003

**CITY OF DETROIT
PLANNING AND DEVELOPMENT DEPARTMENT**

**COMMUNITY DEVELOPMENT CONSOLIDATED PLAN
2003-2004 ACTION PLAN**

TABLE OF CONTENTS

1. INTRODUCTION
 - 1.1. Purpose of the plan
 - 1.2. Five year planning period
2. 2003-2004 ACTION PLAN
 - 2.1. Standard Forms 424 and 424-M
 - 2.2. Resources
 - 2.2.1. Federal resources
 - 2.2.2. Other resources
 - 2.3. Activities to be undertaken
 - 2.3.1. Local objectives and priority needs addressed
 - 2.3.2. Target dates for completion
 - 2.4. Geographic distribution
 - 2.4.1. Description
 - 2.4.2. Rationale
 - 2.5. Homeless and other special needs activities
 - 2.6. Other actions - General
 - 2.7. Other actions - Public housing
 - 2.7.1. Foster public housing improvements and resident initiatives
 - 2.7.2. Reference annual revisions of Comprehensive Grant program plan
 - 2.8. Program specific requirements
 - 2.8.1. CDBG
 - 2.8.2. HOME

3. CERTIFICATIONS

- 3.1. General
- 3.2. Community Development Block Grant-CDBG
- 3.3. HOME
- 3.4. Emergency Shelter Grant Program-ESG
- 3.5. Housing Opportunities For Persons With AIDS-HOPWA
- 3.6. Appendix to Certifications

4. MONITORING

- 4.1 Description of procedures
- 4.2 Description of standards

5. CONSOLIDATED PLAN/CITIZEN PARTICIPATION PROCESS

6. CONSOLIDATED PLAN TABLES, APPENDICES, AND MAPS

Table 1: Listing of Proposed Projects

- By Program
- By Cluster
- By Matrix Code
- By Activity

Appendix 1: Additional Resources

Appendix 2: Priority Summary

Maps

1. INTRODUCTION

1.1. Purpose of plan

1.2. Five year planning period

1.3. Action Plan updates

The HUD Consolidated Plan is a planning document required by the U.S. Department of Housing and Urban Development (HUD). The City must prepare this plan to be eligible for funding from various HUD programs including the Community Development Block Grant (CDBG) program, the HOME Investment Partnership (HOME) program, the Emergency Shelter Grant (ESG) program, and the Housing Opportunities for Persons Living with AIDS (HOPWA) program. The HUD Consolidated Plan is designed to be a single integrated plan for identifying and meeting housing and community development needs.

The five year planning period began July 1, 2000 and will end June 30, 2005. It includes an analysis of community development, housing, and homeless need, a conditions analysis, and strategies. It also includes the 2000-2001 Action Plan.

The Action Plan included the 2000-2001 application requirements for the CDBG, HOME, ESG, and HOPWA programs, including a description of the activities to be funded in 2000-2001. A new Action Plan is to be prepared for each year through 2004-2005.

This year's Action Plan covers the period July 1, 2003 to June 30, 2004. The 2003-04 Action Plan covers the federal, state, and local/private resources available, geographic distribution, homeless, other special needs activities, lead poisoning issues, fair housing, public housing, and citizen participation.

The 2003-04 Action Plan will address the Mayor's Initiative. Mayor Kwame Kilpatrick's "Kids, Cops, and Clean" initiative highlights his priorities for youth, public safety/crime prevention and City clean-up activities. Consolidated Plan activities meeting the Mayor's criteria were given priority in the 2003-04 Draft Action Plan through the application process. Final funding allocations were made to the following activities:

- Kids: Youth Services--\$2,094,840
- Cops: Clean and Safe--\$100,000
- Clean Activities:
 1. Demolition:\$8,882,926
 2. Housing Rehabilitation: CDBG Home Repair Programs--\$5,540,000

This years Action Plan includes community organization resource allocations by Community Reinvestment Strategy (CRS) cluster. As discussed in our 2000-2005 HUD Consolidated Plan, clusters were originally designed to obtain recommendations from a task force regarding land use and development decisions. Task Force recommendations led to more specific strategies reflecting the concerns of Detroit citizens. The ten CRS clusters are specific geographical areas segmenting the City of Detroit. They are roughly equal in size and population. See Table 1 by Cluster for a complete list of activities by Neighborhood Cluster.

2. ACTION PLAN

- 2.1. Standard Forms
- 2.1.a Standard Form 424: CDBG
- 2.1.b Standard Form 424: ESG
- 2.1.c. Standard Form 424: HOME
- 2.1.d. Standard Form 424: HOPWA
- 2.1.e. Standard Form 424M

APPLICATION FOR FEDERAL ASSISTANCE		2. Date Submitted (mm/dd/yyyy) 6/27/03	Applicant Identifier
1. Type of Submission Application <input type="checkbox"/> Construction x Non-Construction		3. Date Received by State (mm/dd/yyyy)	State Applicant Identifier
Preapplication <input type="checkbox"/> Construction <input type="checkbox"/> Non-Construction		4. Date Received by Federal Agency (mm/dd/yyyy)	Federal Identifier
5. APPLICANT INFORMATION			
Legal Name: City Of Detroit, Michigan		Organizational Unit: Planning and Development Department	
Address (give city, county, state, and zip code): 65 Cadillac Square, Suite 2300 Detroit, MI 48226 Wayne County		Name and telephone number of the person to be contacted on matters involving this application (give area code) Thomasina Tucker, Manager II 313 224-2578	
6. EMPLOYER IDENTIFICATION NUMBER (EIN): 3 6 - 6 0 0 4 6 0 6		7. TYPE OF APPLICANT: (enter appropriate letter in box) <div style="border: 1px solid black; padding: 2px; display: inline-block;">C</div> A. State B. County C. Municipal D. Township E. Interstate F. Intermunicipal G. Special District I. State Controlled Institution of Higher Learning J. Private University K. Indian Tribe L. Individual M. Profit Organization N. Nonprofit O. Public Housing Agency H. Independent School Dist. P. Other (Specify)	
8. TYPE OF APPLICATION: x New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision If Revision, enter appropriate letter(s) in box(es): A. Increase Award B. Decrease Award C. Increase Duration D. Decrease Duration Other (specify): _____		9. NAME OF FEDERAL AGENCY: U.S. Department of Housing and Urban Development	
10. CATALOG OF FEDERAL DOMESTIC ASSISTANCE NUMBER: (xx-yyy) 1 4 • 2 1 8 TITLE: Community Development Block Grant		11. DESCRIPTIVE TITLE OF APPLICANT'S PROJECT: Community Development Block Grant Projects at Various Locations	
12. AREAS AFFECTED BY PROJECT (cities, counties, states, etc.): City Of Detroit, Michigan			
13. PROPOSED PROJECT: Start Date (mm/dd/yyyy): 7/01/03 Ending Date (mm/dd/yyyy): 6/30/04		14. CONGRESSIONAL DISTRICTS OF: a. Applicant: 14, 15 b. Project: 14, 15	
15. ESTIMATED FUNDING: <div style="border: 1px solid black; padding: 10px; text-align: center;">Complete form HUD-424-M, Funding Matrix</div>		16. IS APPLICATION SUBJECT TO REVIEW BY STATE EXECUTIVE ORDER 12372 PROCESS? a. YES. THIS PREAPPLICATION/APPLICATION WAS MADE AVAILABLE TO THE STATE EXECUTIVE ORDER 12372 PROCESS FOR REVIEW ON: DATE (mm/dd/yyyy) _____ b. NO. x PROGRAM IS NOT COVERED BY E.O. 12372 OR <input type="checkbox"/> PROGRAM HAS NOT BEEN SELECTED BY STATE FOR REVIEW	
		17. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT? <input type="checkbox"/> Yes If "Yes," attach an explanation. <input checked="" type="checkbox"/> No	
18. TO THE BEST OF MY KNOWLEDGE AND BELIEF, ALL DATA IN THIS APPLICATION/PREAPPLICATION ARE TRUE AND CORRECT. THE DOCUMENT HAS BEEN DULY AUTHORIZED BY THE GOVERNING BODY OF THE APPLICANT AND THE APPLICANT WILL COMPLY WITH THE ATTACHED ASSURANCES IF THE ASSISTANCE IS AWARDED.			
a. Typed Name of Authorized Representative Kwame M. Kilpatrick		b. Title Mayor	c. Telephone Number (Include Area Code) 313 224-3400
d. Signature of Authorized Representative		e. Date Signed (mm/dd/yyyy)	

OMB Approval No. 0348-0043

APPLICATION FOR FEDERAL ASSISTANCE		2. Date Submitted (mm/dd/yyyy) <div style="text-align: center;">6/27/03</div>		Applicant Identifier	
1. Type of Submission Application <div style="display: flex; justify-content: space-between;"><div><input type="checkbox"/> Construction x Non-Construction</div><div><input type="checkbox"/> Construction <input type="checkbox"/> Non-Construction</div></div>		3. Date Received by State (mm/dd/yyyy)		State Applicant Identifier	
		4. Date Received by Federal Agency (mm/dd/yyyy)		Federal Identifier	
5. APPLICANT INFORMATION					
Legal Name: <div style="text-align: center;">City Of Detroit, Michigan</div>			Organizational Unit: <div style="text-align: center;">Planning and Development Department</div>		
Address (give city, county, state, and zip code): 65 Cadillac Square, Suite 2300 Detroit, MI 48226 Wayne County			Name and telephone number of the person to be contacted on matters involving this application (give area code) Thomasina Tucker, Manager II 313 224-2578		
6. EMPLOYER IDENTIFICATION NUMBER (EIN): <div style="display: flex; align-items: center; margin-top: 5px;"><div style="border: 1px solid black; padding: 2px 5px; margin-right: 5px;">3</div><div style="border: 1px solid black; padding: 2px 5px; margin-right: 5px;">6</div><div style="margin: 0 5px;">-</div><div style="border: 1px solid black; padding: 2px 5px; margin-right: 5px;">6</div><div style="border: 1px solid black; padding: 2px 5px; margin-right: 5px;">0</div><div style="border: 1px solid black; padding: 2px 5px; margin-right: 5px;">0</div><div style="border: 1px solid black; padding: 2px 5px; margin-right: 5px;">4</div><div style="border: 1px solid black; padding: 2px 5px; margin-right: 5px;">6</div><div style="border: 1px solid black; padding: 2px 5px; margin-right: 5px;">0</div><div style="border: 1px solid black; padding: 2px 5px;">6</div></div>			7. TYPE OF APPLICANT: (enter appropriate letter in box) <div style="text-align: right; margin-top: 5px;"><div style="border: 1px solid black; padding: 2px 10px; display: inline-block;">C</div></div> <div style="display: flex; flex-wrap: wrap; margin-top: 5px;"><div style="width: 50%;">A. State</div><div style="width: 50%;">I. State Controlled Institution of Higher Learning</div><div style="width: 50%;">B. County</div><div style="width: 50%;">J. Private University</div><div style="width: 50%;">C. Municipal</div><div style="width: 50%;">K. Indian Tribe</div><div style="width: 50%;">D. Township</div><div style="width: 50%;">L. Individual</div><div style="width: 50%;">E. Interstate</div><div style="width: 50%;">M. Profit Organization</div><div style="width: 50%;">F. Intermunicipal</div><div style="width: 50%;">N. Nonprofit</div><div style="width: 50%;">G. Special District</div><div style="width: 50%;">O. Public Housing Agency</div><div style="width: 50%;">H. Independent School Dist.</div><div style="width: 50%;">P. Other (Specify)</div></div>		
8. TYPE OF APPLICATION: <div style="display: flex; justify-content: space-around; margin-top: 5px;"><div>x New</div><div><input type="checkbox"/> Continuation</div><div><input type="checkbox"/> Revision</div></div> <div style="margin-top: 5px;">If Revision, enter appropriate letter(s) in box(es): <div style="display: flex; justify-content: space-around; margin-top: 5px;"><div style="border: 1px solid black; width: 30px; height: 30px; display: flex; align-items: center; justify-content: center;">A</div><div style="border: 1px solid black; width: 30px; height: 30px; display: flex; align-items: center; justify-content: center;">B</div></div><div style="display: flex; justify-content: space-around; margin-top: 5px;"><div>A. Increase Award</div><div>B. Decrease Award</div><div>C. Increase Duration</div></div><div style="display: flex; justify-content: space-around; margin-top: 5px;"><div>D. Decrease Duration</div><div>Other (specify): _____</div></div></div>			9. NAME OF FEDERAL AGENCY: <div style="text-align: center;">U. S. Department of Housing and Urban Development</div>		
10. CATALOG OF FEDERAL DOMESTIC ASSISTANCE NUMBER: (xx-yyy) <div style="display: flex; align-items: center; margin-top: 5px;"><div style="border: 1px solid black; padding: 2px 5px; margin-right: 5px;">1</div><div style="border: 1px solid black; padding: 2px 5px; margin-right: 5px;">4</div><div style="margin: 0 5px;">•</div><div style="border: 1px solid black; padding: 2px 5px; margin-right: 5px;">2</div><div style="border: 1px solid black; padding: 2px 5px; margin-right: 5px;">3</div><div style="border: 1px solid black; padding: 2px 5px;">9</div></div> <div style="margin-top: 5px;">TITLE: HOME Investment Partnership</div>		11. DESCRIPTIVE TITLE OF APPLICANT'S PROJECT: Affordable Housing Projects, Citywide			
12. AREAS AFFECTED BY PROJECT (cities, counties, states, etc.): <div style="text-align: center; margin-top: 10px;">City Of Detroit, Michigan</div>					
13. PROPOSED PROJECT: <div style="display: flex; justify-content: space-between; margin-top: 5px;"><div>Start Date (mm/dd/yyyy) 7/01/03</div><div>Ending Date (mm/dd/yyyy) 6/30/04</div></div>		14. CONGRESSIONAL DISTRICTS OF: <div style="display: flex; justify-content: space-between; margin-top: 5px;"><div>a. Applicant <div style="text-align: center;">14, 15</div></div><div>b. Project <div style="text-align: center;">14, 15</div></div></div>			
Complete form HUD-424-M, Funding Matrix		15. ESTIMATED FUNDING:			
		16. IS APPLICATION SUBJECT TO REVIEW BY STATE EXECUTIVE ORDER 12372 PROCESS? a. YES. THIS PREAPPLICATION/APPLICATION WAS MADE AVAILABLE TO THE STATE EXECUTIVE ORDER 12372 PROCESS FOR REVIEW ON: <div style="text-align: center; margin-top: 5px;">DATE (mm/dd/yyyy) _____</div> b. NO. x PROGRAM IS NOT COVERED BY E.O. 12372 OR <input type="checkbox"/> PROGRAM HAS NOT BEEN SELECTED BY STATE FOR REVIEW			
		17. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT? <div style="display: flex; justify-content: space-between; margin-top: 5px;"><div><input type="checkbox"/> Yes</div><div>If "Yes," attach an explanation.</div><div><input checked="" type="checkbox"/> No</div></div>			
18. TO THE BEST OF MY KNOWLEDGE AND BELIEF, ALL DATA IN THIS APPLICATION/PREAPPLICATION ARE TRUE AND CORRECT. THE DOCUMENT HAS BEEN DULY AUTHORIZED BY THE GOVERNING BODY OF THE APPLICANT AND THE APPLICANT WILL COMPLY WITH THE ATTACHED ASSURANCES IF THE ASSISTANCE IS AWARDED.					
a. Typed Name of Authorized Representative <div style="text-align: center;">Kwame M. Kilpatrick</div>			b. Title <div style="text-align: center;">Mayor</div>		c. Telephone Number (Include Area Code) 313 224-3400
d. Signature of Authorized Representative			e. Date Signed (mm/dd/yyyy)		

--	--

Previous Edition Usable
Authorized for Local Reproduction

form **SF-424** (7/97)
Prescribed by OMB Circular A-102

APPLICATION FOR FEDERAL ASSISTANCE		2. Date Submitted (mm/dd/yyyy) 6/27/03	Applicant Identifier
1. Type of Submission <i>Application</i> <input type="checkbox"/> Construction x Non-Construction		3. Date Received by State (mm/dd/yyyy)	State Applicant Identifier
<i>Preapplication</i> <input type="checkbox"/> Construction <input type="checkbox"/> Non-Construction		4. Date Received by Federal Agency (mm/dd/yyyy)	Federal Identifier
5. APPLICANT INFORMATION			
Legal Name: City Of Detroit, Michigan		Organizational Unit: Planning and Development Department	
Address (give city, county, state, and zip code): 65 Cadillac Square, Suite 2300 Detroit, MI 48226 Wayne County		Name and telephone number of the person to be contacted on matters involving this application (give area code) Thomasina Tucker, Manager II 313 224-2578	
6. EMPLOYER IDENTIFICATION NUMBER (EIN): <div style="display: flex; align-items: center;"> <div style="border: 1px solid black; padding: 2px 5px;">3</div> <div style="border: 1px solid black; padding: 2px 5px;">6</div> <div style="margin: 0 5px;">-</div> <div style="border: 1px solid black; padding: 2px 5px;">6</div> <div style="border: 1px solid black; padding: 2px 5px;">0</div> <div style="border: 1px solid black; padding: 2px 5px;">0</div> <div style="border: 1px solid black; padding: 2px 5px;">4</div> <div style="border: 1px solid black; padding: 2px 5px;">6</div> <div style="border: 1px solid black; padding: 2px 5px;">0</div> <div style="border: 1px solid black; padding: 2px 5px;">6</div> </div>		7. TYPE OF APPLICANT: (enter appropriate letter in box) <div style="border: 1px solid black; display: inline-block; padding: 2px 10px;">C</div> <div style="display: flex; flex-wrap: wrap;"> <div style="width: 50%;">A. State</div> <div style="width: 50%;">I. State Controlled Institution of Higher Learning</div> <div style="width: 50%;">B. County</div> <div style="width: 50%;">J. Private University</div> <div style="width: 50%;">C. Municipal</div> <div style="width: 50%;">K. Indian Tribe</div> <div style="width: 50%;">D. Township</div> <div style="width: 50%;">L. Individual</div> <div style="width: 50%;">E. Interstate</div> <div style="width: 50%;">M. Profit Organization</div> <div style="width: 50%;">F. Intermunicipal</div> <div style="width: 50%;">N. Nonprofit</div> <div style="width: 50%;">G. Special District</div> <div style="width: 50%;">O. Public Housing Agency</div> <div style="width: 50%;">H. Independent School Dist.</div> <div style="width: 50%;">P. Other (Specify)</div> </div>	
8. TYPE OF APPLICATION: <div style="display: flex; justify-content: space-around;"> x New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision </div> If Revision, enter appropriate letter(s) in box(es): <div style="display: flex; justify-content: space-around; margin-top: 10px;"> <div style="border: 1px solid black; width: 30px; height: 30px; margin: 5px;"></div> <div style="border: 1px solid black; width: 30px; height: 30px; margin: 5px;"></div> </div> <div style="display: flex; justify-content: space-around; margin-top: 10px;"> A. Increase Award B. Decrease Award C. Increase Duration </div> <div style="display: flex; justify-content: space-around; margin-top: 10px;"> D. Decrease Duration Other (specify): </div>		9. NAME OF FEDERAL AGENCY: U.S. Department of Housing and Urban Development	
10. CATALOG OF FEDERAL DOMESTIC ASSISTANCE NUMBER: (xx-yyy) <div style="display: flex; align-items: center;"> <div style="border: 1px solid black; padding: 2px 5px;">1</div> <div style="border: 1px solid black; padding: 2px 5px;">4</div> <div style="margin: 0 5px;">•</div> <div style="border: 1px solid black; padding: 2px 5px;">2</div> <div style="border: 1px solid black; padding: 2px 5px;">1</div> <div style="border: 1px solid black; padding: 2px 5px;">1</div> </div> TITLE: Emergency Shelter Grant		11. DESCRIPTIVE TITLE OF APPLICANT'S PROJECT: Homeless projects at various locations	
12. AREAS AFFECTED BY PROJECT (cities, counties, states, etc.): City Of Detroit, Michigan			
13. PROPOSED PROJECT:		14. CONGRESSIONAL DISTRICTS OF:	
Start Date (mm/dd/yyyy) 7/01/03	Ending Date (mm/dd/yyyy) 6/30/04	a. Applicant 14, 15	b. Project 14, 15
15. ESTIMATED FUNDING: <div style="border: 1px solid black; padding: 10px; height: 100px; display: flex; align-items: center; justify-content: center;">Complete form HUD-424-M, Funding Matrix</div>		16. IS APPLICATION SUBJECT TO REVIEW BY STATE EXECUTIVE ORDER 12372 PROCESS? a. YES. THIS PREAPPLICATION/APPLICATION WAS MADE AVAILABLE TO THE STATE EXECUTIVE ORDER 12372 PROCESS FOR REVIEW ON: DATE (mm/dd/yyyy) _____ b. NO. x PROGRAM IS NOT COVERED BY E.O. 12372 OR <input type="checkbox"/> PROGRAM HAS NOT BEEN SELECTED BY STATE FOR REVIEW	
		17. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT? <input type="checkbox"/> Yes If "Yes," attach an explanation. x No	
18. TO THE BEST OF MY KNOWLEDGE AND BELIEF, ALL DATA IN THIS APPLICATION/PREAPPLICATION ARE TRUE AND CORRECT. THE DOCUMENT HAS BEEN DULY AUTHORIZED BY THE GOVERNING BODY OF THE APPLICANT AND THE APPLICANT WILL COMPLY WITH THE ATTACHED ASSURANCES IF THE ASSISTANCE IS AWARDED.			
a. Typed Name of Authorized Representative Kwame M. Kilpatrick		b. Title Mayor	
d. Signature of Authorized Representative		c. Telephone Number (Include Area Code) 313 224-3400	
		e. Date Signed (mm/dd/yyyy)	

APPLICATION FOR FEDERAL ASSISTANCE		2. Date Submitted (mm/dd/yyyy) <div style="text-align: center;">6/27/03</div>	Applicant Identifier	
1. Type of Submission Application		3. Date Received by State (mm/dd/yyyy)		State Applicant Identifier
Preapplication <input type="checkbox"/> Construction <input type="checkbox"/> Construction <input checked="" type="checkbox"/> Non-Construction <input type="checkbox"/> Non-Construction		4. Date Received by Federal Agency (mm/dd/yyyy)		Federal Identifier
5. APPLICANT INFORMATION				
Legal Name: <div style="text-align: center;">City Of Detroit, Michigan</div>			Organizational Unit: <div style="text-align: center;">Planning and Development Department</div>	
Address (give city, county, state, and zip code): 65 Cadillac Square, Suite 2300 Detroit, MI 48226 Wayne County			Name and telephone number of the person to be contacted on matters involving this application (give area code) Thomasina Tucker, Manager II 313 224-2578	
6. EMPLOYER IDENTIFICATION NUMBER (EIN): <div style="display: flex; align-items: center; gap: 10px;"> <div style="border: 1px solid black; padding: 2px 5px;">3</div> <div style="border: 1px solid black; padding: 2px 5px;">6</div> <div>—</div> <div style="border: 1px solid black; padding: 2px 5px;">6</div> <div style="border: 1px solid black; padding: 2px 5px;">0</div> <div style="border: 1px solid black; padding: 2px 5px;">0</div> <div style="border: 1px solid black; padding: 2px 5px;">4</div> <div style="border: 1px solid black; padding: 2px 5px;">6</div> <div style="border: 1px solid black; padding: 2px 5px;">0</div> <div style="border: 1px solid black; padding: 2px 5px;">6</div> </div>			7. TYPE OF APPLICANT: <small>(enter appropriate letter in box)</small> <div style="float: right; border: 1px solid black; padding: 2px 5px; margin-top: -20px;">C</div> <div style="display: flex; flex-wrap: wrap;"> <div style="width: 50%;"> A. State B. County C. Municipal D. Township E. Interstate F. Intermunicipal G. Special District H. Independent School Dist. </div> <div style="width: 50%;"> I. State Controlled Institution of Higher Learning J. Private University K. Indian Tribe L. Individual M. Profit Organization N. Nonprofit O. Public Housing Agency P. Other (Specify) </div> </div>	
8. TYPE OF APPLICATION: <div style="display: flex; justify-content: space-around;"> x New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision </div> If Revision, enter appropriate letter(s) in box(es): <div style="display: flex; justify-content: space-around; margin-top: 10px;"> <div style="border: 1px solid black; width: 30px; height: 30px; margin: 5px;"></div> <div style="border: 1px solid black; width: 30px; height: 30px; margin: 5px;"></div> </div> <div style="display: flex; justify-content: space-between; margin-top: 10px;"> <div>A. Increase Award</div> <div>B. Decrease Award</div> <div>C. Increase Duration</div> </div> <div style="display: flex; justify-content: space-between; margin-top: 10px;"> <div>D. Decrease Duration</div> <div>Other (specify): _____</div> </div>			9. NAME OF FEDERAL AGENCY: <div style="text-align: center;">U. S. Department of Housing and Urban Development</div>	
10. CATALOG OF FEDERAL DOMESTIC ASSISTANCE NUMBER: (xx-yyy) <div style="display: flex; align-items: center; gap: 10px; margin-top: 10px;"> <div style="border: 1px solid black; padding: 2px 5px;">1</div> <div style="border: 1px solid black; padding: 2px 5px;">4</div> <div>•</div> <div style="border: 1px solid black; padding: 2px 5px;">2</div> <div style="border: 1px solid black; padding: 2px 5px;">4</div> <div style="border: 1px solid black; padding: 2px 5px;">1</div> </div> TITLE: Housing Opportunities for Persons With AIDS			11. DESCRIPTIVE TITLE OF APPLICANT'S PROJECT: Housing and support services for persons living with HIV/AIDS	
12. AREAS AFFECTED BY PROJECT (cities, counties, states, etc.): <div style="text-align: center;">Wayne, Macomb, St. Clair, Oakland, Monroe and Lapeer Counties</div>				
13. PROPOSED PROJECT:		14. CONGRESSIONAL DISTRICTS OF:		
Start Date (mm/dd/yyyy) 7/01/03	Ending Date (mm/dd/yyyy) 6/30/04	a. Applicant <div style="text-align: center;">14, 15</div>		b. Project <div style="text-align: center;">9, 10, 11, 12, 13, 14, 15</div>
15. ESTIMATED FUNDING: <div style="background-color: #f0f0f0; padding: 20px; text-align: center; margin-top: 20px;"> Complete form HUD-424-M, Funding Matrix </div>		16. IS APPLICATION SUBJECT TO REVIEW BY STATE EXECUTIVE ORDER 12372 PROCESS? a. YES. THIS PREAPPLICATION/APPLICATION WAS MADE AVAILABLE TO THE STATE EXECUTIVE ORDER 12372 PROCESS FOR REVIEW ON: DATE (mm/dd/yyyy) _____ b. NO. x PROGRAM IS NOT COVERED BY E.O. 12372 OR <input type="checkbox"/> PROGRAM HAS NOT BEEN SELECTED BY STATE FOR REVIEW		
17. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT? <input type="checkbox"/> Yes If "Yes," attach an explanation. <input checked="" type="checkbox"/> No		18. TO THE BEST OF MY KNOWLEDGE AND BELIEF, ALL DATA IN THIS APPLICATION/PREAPPLICATION ARE TRUE AND CORRECT. THE DOCUMENT HAS BEEN DULY AUTHORIZED BY THE GOVERNING BODY OF THE APPLICANT AND THE APPLICANT WILL COMPLY WITH THE ATTACHED ASSURANCES IF THE ASSISTANCE IS AWARDED.		
a. Typed Name of Authorized Representative <div style="text-align: center;">Kwame M. Kilpatrick</div>		b. Title <div style="text-align: center;">Mayor</div>		c. Telephone Number (Include Area Code) 313 224-3400
d. Signature of Authorized Representative				e. Date Signed (mm/dd/yyyy)

Federal Assistance Funding Matrix

The applicant must provide the funding matrix shown below, listing each program for which Federal funding is being requested, and complete the certifications.

Program*	Applicant Share	Federal Share	State Share	Local	Other	Program Income	Total
CDBG		46,457,000			1,309,343	2,510,011	50,276,354
HOME		11,303,167					11,303,167
ESG		1,813,000		1,813,000			3,626,000
HOPWA		1,980,000					1,980,000
Grand Totals		61,553,167		1,813,000	1,309,343	2,510,011	67,185,521

* For FHIPs, show both initiative and component

2.2. Resources

2.2.1. Federal resources

2.2.2. Other resources

In implementing our strategy, a wide variety of resources will be needed and used. Some of these resources are under the direct control of the City of Detroit. Many, however, are controlled by the Federal government, State agencies, non-profit organizations, private financial institutions, and developers.

The City of Detroit has and is developing continuing relationships with these non-City agencies. When the City identifies appropriate funding for activities which may be implemented by these agencies, the City contacts the agency, encourages the agency to apply for funding, and helps the agency prepare the application.

Moreover, frequently housing projects require combinations of resources from a number of these agencies. This section discusses the resources that are expected to be available for commitment in 2003-04.

The major federal funding sources for the City will be the Community Development Block Grant, the HOME program, the Emergency Shelter Grant program, and the Housing Opportunities for Persons with AIDS program. The chart below shows the funding expected from each of these programs, and a comparison to funding received from our 2001-02 grants.

PROPOSED 2003-2004 ACTION PLAN REVENUE PROJECTIONS

PROGRAM	2002-2003 REVENUE	PROJECTED 2003-2004 REVENUE
CDBG Entitlement	\$52,922,000	\$46,457,000
CDBG Program Income	\$5,986,000	\$2,510,011
CDBG Other Revenues	\$598,461	\$1,309,343
CDBG SUBTOTAL	\$59,506,461	\$50,276,354
HOME	\$18,498,000	\$11,303,167
ESG	\$1,796,000	\$1,813,000
HOPWA	\$1,913,000	\$1,980,000
GRAND TOTAL	\$83,509,461	\$65,372,521

In addition to these revenue sources, the City is applying for discretionary grants, particularly for the homeless programs and for public housing improvements. The City also intends to apply for Section 108 Loan Guarantees, Economic Development Initiative Grants, etc as they become available.

FEDERAL DEPARTMENT OF ENERGY/OTHER ENERGY PROGRAMS

LOW-INCOME HOME ENERGY ASSISTANCE PROGRAM

The City receives Federal Department of Energy Low-Income Home Energy Assistance Program (LIHEAP) funds through the state for fuel assistance payments to low income households.

FEDERAL HOME LOAN BANK BOARD: AFFORDABLE HOUSING PROGRAM

The City will work with Local Initiatives Support Corporation (LISC) and community organizations to apply for assistance through this program.

FEDERAL SECTION 202 ELDERLY

This Federal program provides capital advances and operating subsidies for housing and supportive services for low-income elderly persons. Project based Section 8 rental subsidy certificates are included as part of this program. Federal assistance is only provided to non-profit organizations and consumer cooperatives. Assistance is awarded on a competitive basis.

FEDERAL SECTION 811 HANDICAPPED

This Federal program provides capital advances and operating subsidies for housing and supportive services for low-income disabled persons. Project based Section 8 rental subsidy certificates are included as part of this program. Federal assistance is only provided to non-profit organizations and consumer cooperatives. Assistance is awarded on a competitive basis. This program is administered by HUD.

FEDERAL RENTAL CERTIFICATES

This program provides rent subsidies to owners of housing units occupied by eligible low-income families. In this program, the low-income family must pay 30 percent of its income for rent. The rent subsidy provides funding for the difference between the fair market rent and 30 percent of the family's income.

In Detroit, this program is administered by the Detroit Housing Commission. Detroit Housing Commission hopes to receive additional Section 8 certificates.

FEDERAL RENTAL VOUCHERS

This program provides rent subsidies to owners of housing units occupied by eligible low-income families. In this program, the low-income family may pay more than 30 percent of its income for rent. However, the rent subsidy will only provide funding for the difference between the fair market rent and 30 percent of the family's income.

In Detroit, this program is administered by the Detroit Housing Commission. Detroit hopes to receive additional Section 8 vouchers.

FEDERAL LOW-INCOME HOUSING TAX CREDITS (LIHTC)

MSHDA administers this Federal income tax credit program which can be used to encourage the development of low-income housing. It is anticipated that credits will be available to finance low-income housing in Detroit in 2003-04

FEDERAL PUBLIC HOUSING MODERATE REHABILITATION OF OBSOLETE PROPERTIES (MROP).

The Federal government provides funds on a competitive basis to public housing authorities (PHA) for major reconstruction of obsolete public housing. Funds are awarded by criteria based on need and other factors. The Detroit Housing Commission is the PHA for Detroit. The Detroit Housing Commission hopes to receive funding from this program.

FEDERAL PUBLIC HOUSING DEVELOPMENT

The Federal government provides funds on a competitive basis to public housing authorities (PHA) for the development of new public housing units, i.e., units not currently public housing. New construction and substantial rehabilitation may be undertaken. The Detroit Housing Commission is the PHA for Detroit. The Detroit Housing Commission hopes to receive funding commitments from this program.

FEDERAL PUBLIC HOUSING COMPREHENSIVE GRANT PROGRAM

The Federal government provides funds to public housing authorities (PHA) for modernization of low-income public housing. Funds are awarded on a formula basis.

FEDERAL HISTORIC PRESERVATION TAX CREDIT

The City will work with developers and others in the City's historic areas to take advantage of this tax credit program.

DEPARTMENT OF ENERGY (DOE) WEATHERIZATION ASSISTANCE PROGRAM (WAP)

The Weatherization Assistance Program provides grants to states, that sub-grant with local agencies, to install energy conservation measures in the households of low-income persons.

MICHIGAN STATE HOUSING DEVELOPMENT AUTHORITY RESOURCES (MSHDA)

The Michigan State Housing Development Authority has a variety of programs which foster affordable housing. The City works closely with MSHDA to promote affordable housing in Detroit. Major MSHDA programs are briefly described below.

TAX EXEMPT APARTMENTS FOR MICHIGAN PROGRAM (TEAM)

Offers low interest loans to for-profit or non-profit developers for the construction or rehabilitation of rental developments between 50-150 units. Twenty percent of the units are for households with incomes at or below 50 percent of area median income, and another 20 percent at or below 60 percent of median income. Federal HOME funds can be made available for project feasibility.

MODIFIED PASS THROUGH PROGRAM

Offers low interest loans to for-profit or non-profit developers for new construction or rehabilitation of rental developments with 50-150 units. Loans have to be credit enhanced by a third party and use of the 4 percent housing credit is required. Sixty percent of the units are for households with incomes at or below 60 percent of area median income, or 40 percent at 50 percent of area median income.

HOME TEAM ADVANTAGE PROGRAM

Offers low interest loans to for-profit or non-profit developers for new construction of rental developments with 12 to 49 units in rural areas. Ten percent of the units are for households with incomes at or below 30 percent of area median income, 10 percent at 50 percent of median income, and 80 percent at 60 percent of median income. Federal HOME funds are available.

TAXABLE BOND PROGRAM

Offers loans to for-profit or non-profit developers for rental developments between 50-150 units. At least 20 percent of the units are for households with incomes at or below 50 percent of the area median income, or 40 percent at 60 percent of median income. The program is designed to be used in conjunction with the federal Low Income Housing Tax Credit (Housing Credit).

LOW INCOME HOUSING TAX CREDITS (HOUSING CREDIT)

Administers the federal low income housing tax credit according to a Qualified Allocation Plan. Twenty percent of units must be for households with incomes at or below 50 percent of area median or 40 percent at 60 percent of median income.

PROPERTY IMPROVEMENT PROGRAM

Offers owners of small-scale affordable rental housing loans to make permanent improvements to their properties. Interest rate is 8 percent. Applications are made through participating lenders and communities.

SECTION 8 EXISTING RENTAL ALLOWANCE PROGRAM

Provides federal rent subsidies to people with incomes at or below 50 percent of county median income, adjusted for family size. Participants find their own housing in private homes and apartment buildings.

MORE INDEPENDENCE THROUGH HOME (MI HOME)

Awards funds to non-profits for projects that provide rental units for people with disabilities.

CONTRACTOR ASSISTANCE PROGRAM (CAP)

In conjunction with First Independence National Bank of Detroit and First of America Bank in Grand Rapids, provides working capital loans of up to \$50,000 to small contractors (with special outreach to female-and minority-owned firms) which have been selected to work on MSHDA rental housing projects. The program also provides training to the participating contractors in the areas of estimating, budgeting, cash management, cost control and financial reporting.

SINGLE FAMILY HOME MORTGAGES

Offers low interest mortgage loans available for new and existing houses, certain new and used multiple-section and new single-section mobile homes on permanent foundations, and condominiums. Down payments can be 5 percent or less. Income and purchase price limits apply. Applications are made through participating lenders.

MICHIGAN MORTGAGE CREDIT CERTIFICATES (MCC)

Offers a federal income tax credit that gives homebuyers more income to qualify for a mortgage and make monthly payments. Loan terms and interest rates are set by each lender. Income and purchase price limits apply. Applications are made through participating lenders.

HOME DOWNPAYMENT ASSISTANCE PROGRAM

Offers up to \$5,000 in a zero-interest loan on FHA-insured first mortgages through the Single Family program. Income and purchase price limits apply. Borrower must contribute 1 percent of the sale price and must complete a homebuyer counseling course. Funds for this program come from the federal HOME program.

ACQUISITION REHABILITATION MORTGAGES

Offers low interest rate mortgage loans for acquiring and rehabilitating single family homes. Loan rates vary according to household income, and purchase price, including rehab costs, may not exceed \$80,000.

LINKS TO HOMEOWNERSHIP

Assists in home purchase and home retention for prospective homebuyers that meet income and other requirements through the Michigan Homeownership Counseling Network. The program provides pre- and post- purchase counseling, down payment assistance up to \$10,000, credit repair, maintenance training, and pre-purchase home inspections.

PROPERTY IMPROVEMENT PROGRAM

Offers interest rates of 1 to 8 percent on loans that can be used to improve homes. The homeowner may add energy conservation improvements, make the home more accessible to a family member with physical disabilities, repair serious hazards to health and safety and repair damage from a declared natural disaster. Income and loan limits apply. Applications are made through participating lenders and communities.

PROPERTY IMPROVEMENT PROGRAM—REPLACEMENT HOUSING

Offers interest rates of 1 percent to 8 percent on loans that can be used to replace housing where it is not cost effective to rehabilitate. The replacement unit is generally a manufactured house. Income and loan limits apply. Applications are made through participating communities.

HOUSING RESOURCE FUND

Awards grants to community-based non-profit housing organizations or local units of government with a population of 5,000 or more, excluding Participating Jurisdictions. Funds are made available by region and may be used for a variety of housing projects.

NEIGHBORHOOD PRESERVATION PROGRAM (NPP)

Assists neighborhood groups to become more effective in redeveloping their neighborhoods through a comprehensive evaluation of all their housing needs, and creates partnerships with the private sector, lenders and local and state government to address those needs. Neighborhood-based non-profits develop a Neighborhood Partnership Plan to improve an Effectively Treatable Area (ETA).

TECHNICAL ASSISTANCE PROGRAM

Helps to expand the pool of stable, experienced, and qualified non-profit housing organizations in Michigan by providing direct technical assistance and conducting training workshops.

HOMELESS GRANTS PROGRAM

Awards federal and MSHDA funds to homeless shelters to expand the supply of housing for the homeless and to pay certain operating expenses.

COMMERCIAL ECONOMIC DEVELOPMENT FUND (CEDF)

Funds non-profit foundations throughout the state which, in turn, fund local area projects that ultimately strengthen the economic profile of neighborhoods where MSHDA has existing or proposed housing developments.

MICH-CON HEAT BANK FUNDS

The Michigan Consolidated Gas Company provides funds to the City for fuel assistance payments to low-income households.

FOUNDATION PROGRAMS

Several foundations are now or are considering assisting housing development for low-income persons. The following foundations may be sources of such funding:

- Ford Foundation
- Hudson-Weber Foundation
- Lilley Foundation

(See Appendix 1 for additional resources)

2.3. Activities to be undertaken

2.3.1. Local objectives and priority needs addressed

2.3.2. Target dates for completion

In a wide variety of projects, programs and services will be undertaken to continue implementation of the Consolidated Plan five-year strategy (See Appendix 2 for a priority summary). These projects, programs, and services are included in the "Listing of Proposed Projects" Table 1. They will be implemented directly and/or indirectly by many agencies including the City of Detroit, non-profits, and private for-profit organizations. Estimates of beneficiaries are given in the "Listing of Proposed Projects" section for each activity.

Target dates for completion of these projects vary with the type of project and the availability of City staff to begin prompt implementation of each project.

- Administration and planning activities should begin in the Summer of 2003 and be completed by December 31, 2004.
- Demolition activities should begin in the Summer, 2003 and be completed by Fall, 2004.
- Home repair activities should begin in the Fall, 2003 and be completed by December 31, 2005.
- Public facility rehab activities should begin in the Fall, 2003, and be completed by December 31, 2005.

- Public service activities should begin in the Fall, 2003 and be completed by December 31, 2004.

2.4. Geographic distribution

2.4.1. Description

2.4.2. Rationale

The "Listing of Proposed Projects" Table 1 indicates the location of the activities proposed in the jurisdiction. Also included is a listing of proposed activities by Community Reinvestment Strategy (CRS) cluster.

Because of the widespread distribution of need throughout the City, Consolidated Plan activities are being implemented in all but the affluent areas.

As part of the Empowerment Zone program, the City has made special commitments of funds to this area of great need. In addition, the City has made special commitments of funds to areas with active, effective community organizations and community development corporations in the belief that the local community efforts will increase the effectiveness of City activities in improving neighborhoods.

2.5. Homeless and other special needs activities

2.5.1. Emergency shelter and transitional housing

2.5.2. Prevention of homelessness

2.5.3. Transition of homeless to permanent housing and independent living

2.5.4. Special needs of non-homeless

The "Listing of Proposed Projects" Table 1 indicates the location of the activities proposed. As mentioned under geographic distribution, 2003-04 activities have been broken down by CRS cluster. As shown on the listing, most homeless facilities are located in cluster 4.

Homeless activities and the special needs of the non-homeless are addressed in detail in the HUD five-year Consolidated Plan.

2.6. Other actions - General

2.6.1. Address obstacles to meeting underserved needs

2.6.2. Maintain affordable housing

2.6.3. Remove barriers to affordable housing

2.6.4. Evaluate and reduce lead based paint hazards

2.6.5. Reduce number of poverty level families

2.6.6. Develop institutional structure

2.6.7. Enhance coordination

Many of the actions to be discussed in this section are discussed in detail in other sections of the five year plan. However, some specific items are presented below.

The City of Detroit Empowerment Zone program which has generated interest and enthusiasm in the business community addresses some of the obstacles to job development for Detroit

residents, particularly those in the Zone. This business interest coupled with the poverty strategies emphasizing job training should improve the job outlook for Detroiters and thus increase incomes.

The restructuring of the City's rehabilitation programs coupled with the technical assistance received from HUD, is improving the delivery of housing rehabilitation to low income residents. However, the lead-based paint regulations will continue to have a negative impact on housing services in the City of Detroit (see section 2.6.b for further discussion).

The City's Concept Plan/Site Plan Review processes have evolved into a more streamlined Development Review Process. The City of Detroit maintains a coordinated review process to assist those planning to purchase and redevelop city-owned property. The process provides a coordinated, consistent and efficient way of analyzing and evaluating proposed developments of City owned land. The process is based upon, but not limited to, the following factors:

- proposed use and its compliance with the Master Plan and Zoning Ordinance
- developer's project experience
- financial feasibility of proposed project and
- economic development incentives that will be generated as a result of project completion

After approval, the required land is sold to the customer and the project may proceed to the permitting phase promptly and with a minimum of "red-tape". Reviews are currently available at no charge to the developers through the PDD Development Division.

The City of Detroit Planning and Development Department's Welcome/Information Center is designed to help those interested in purchasing city owned property by assisting with the application process, providing information on development projects and answering questions related to PDD and other city departments.

The Welcome Center Staff assists customers interested in purchasing the lot next door and developers interested in building a new neighborhood or purchasing property for their business.

The Welcome center also makes many documents available to its various customers. A partial listing of available documents is shown below:

Owner Occupant List

Bid List

Descriptions of each PDD division and its function

Detroit Master Plan

Information on Alley Closings

Zoning Ordinance

2.6.a. Detroit Lead Based Paint Initiatives

The City Of Detroit Planning and Development Department (PDD) coordinates the lead based paint initiatives in the City Of Detroit. Currently PDD coordinates the Detroit Lead Based Paint Task Force and participates in the Detroit Lead Partnership. Both groups are comprised of interested parties from various City departments, state agencies, and community organizations. The City successfully closed out the “Detroit Lead Based Paint Hazard Control Project” completing 201 housing units even though only 200 were required by the program criteria. In addition to these initiatives, City departments manage the Lead Poisoning Prevention and Control Program, the LeadSafe Detroit Program, and CDBG and HOME housing rehabilitation programs throughout the City.

Lead Poisoning Prevention and Control Program

The Lead Poisoning Prevention and Control Program (DCLPP&CP) is administered by the Detroit Health Department. The program provides services to children under six consisting of lead screening in the community and lead testing in the lead clinic at Herman Kiefer, Public Health Nursing in home services for assessment, counseling and various referrals for needed services not provided by the Health Department. In addition, state certified Lead Inspector/Risk Assessors provide lead inspections for children with Elevated Blood Lead Levels (EBLL) above 20 ug/dL. Community Health Assistants provide lead education and screening in the community, in addition to lead education given by the Health Educator, the program also provides limited social work and nutritional services when indicated.

The Lead Program has a diverse Advisory Committee that reflects the City's ethnic communities. Program staff also participate on various lead task forces, Michigan Department of Community Health (MDCH) Lead Advisory Committee and the Detroit Lead Partnership etc.

In 2002 the Detroit testing rate rose from 24% to 35% . The Lead /Women Infants and Children (WIC) initiative tested over 4,400 children thru its screening efforts in five WIC clinic sites.

LeadSafe Detroit

The LeadSafe Detroit Program is administered by the City of Detroit Housing Commission. The program's goal is to eliminate residential lead hazards, primarily in the most under-served, low-income neighborhoods. The program will place an emphasis on reducing hazards in households most vulnerable to lead exposure 1) pregnant women, and 2) children under six years. The program is also vital to the success of the City's housing strategy, since initiatives involving neighborhood infrastructure improvements, workforce development, partnership building, land-use and growth planning will be carried out.

The City of Detroit Planning & Department provided Community Development Block Grant (CDBG) matching funds for the LeadSafe grant, which will serve as a major catalyst for joint lead remediation initiatives; promote other collaborations and leveraging agreements with the private sector, non-profits and other local agencies.

The \$2,160,000 grant award will fund the program (for two years). This program will have an optimal level of technical sophistication, effectiveness and efficiency in performing lead hazard control in 130 housing units. Testing and inspection services will be conducted in 350 homes. In addition, community education and testing will be held at health fairs around the City. Program information will be disseminated through various methods including:

- A Web-site
- Public service announcements
- Discussions on talk radio programs
- Bus and billboard advertising
- A grass roots door-to-door campaign
- Flier distribution
- Community newsletter
- Faith-based outreach efforts

A strong core group of participating organizations have been brought together to assist in furthering the City of Detroit's fight to reduce the lead-based paint hazard by increasing coalition building and advocating lead poisoning prevention funding and activity on a regional level.

The program's primary components will be:

- Education & awareness
- Childhood lead screenings
- Inspection/assessment of homes for lead-based paint hazards and
- Lead hazard control, which may include lead paint/dust cleaning, removal, repairing and or painted components

2.6.b. City Of Detroit Housing Rehabilitation Programs

The City Of Detroit Planning and Development Department administers housing rehabilitation through the CDBG and HOME programs. All housing rehabilitation using federal funds must adhere to HUD regulations regarding lead based paint. The regulations require lead control activities or abatement in homes identified with lead contamination.

The number of units completed in the 2002-03 city fiscal year was not severely impacted by HUD's lead requirements since most of the units (800-1000) were in progress prior to the implementation of the new regulations. However, application intake has been severely impacted by lead requirements. The current number of homes in the repair pipeline has been reduced by 50 percent. City staff estimate 400 units will be repaired in 2003-04. In 2003-04, \$5,540,000 has been allocated to rehabilitate low/moderate income housing

2.6.c. Fair Housing

The Fair Housing Act, Title VIII of the Civil Rights Act of 1968 as amended, prohibits discrimination in the sale, rental, and financing of dwellings; and in other housing-related

transactions, based on race, color, national origin, religion sex, familial status (including children under the age of 18, living with parents of legal custodians, pregnant women, and people securing custody of children under the age of 18), and the handicapped (disability).

The City of Detroit will continue to promote fair housing based on the existing plan that includes home repair, rehabilitation and new housing construction activities. The City will continue its fair housing outreach efforts through an allocation to the Detroit Alliance for Fair Banking.

The City is planning to update its 1998 report “ Analysis of Impediments to Fair Housing Choice.” This update will include using the 2000 Census data and updating Detroit Housing Commission information.

2.7. Other actions - Public housing

2.7.1 Strategic Areas

2.7.2 Challenges of low-income residents of Public Housing

2.7.3 Resident Initiatives

2.7.4. Reference annual revisions of Comprehensive Grant program plan

The Detroit Housing Commission, a public housing authority is subject to compliance with the planning requirements of QHWRA. Draft Plan-Year-Four represents a collaborative community effort and is consistent with the HUD Consolidated Plan of the City of Detroit and the mission; goals and strategies developed to address the housing needs of the residents of the City of Detroit.¹

The City of Detroit Housing Commission and its employees, with competency, ethics and integrity, are committed to providing quality service to low and moderate income residents of the City of Detroit in the delivery of:

- Affordable housing opportunities of high quality construction
- Revitalized and stable neighborhoods
- Opportunities for growth and economic freedom
- Innovative programs in partnership with foundations and public entities, thereby maximizing resources required for program delivery.
- The efficient and effective management of all resources generated.

The essential housing related challenges faced by lower income families are:

Limited supply and locations of quality affordable housing or Extremely and Very Low Income families;

Limited availability and accessibility of affordable housing for the elderly and disabled;

Limited availability of affordable homeownership opportunities for low-income families.

¹ The City of Detroit Housing Commission (DHC) service area encompasses the jurisdiction of the City of Detroit. It also provides tenant based Section 8 assistance to low income residents throughout Wayne County.

In addition to data and conclusions contained in the Consolidated Plans, the DHC and its partners identified the lack of convenient public transportation to outlying areas (which restricts ability of low-income families to live and work outside areas of low-income concentrations).

Lower income families, especially those who are current and potential recipients of DHC program benefits, were determined to have housing challenges that impact their ability to obtain suitable quality housing. Among those challenges and obstacles are:

- High unemployment due to lack of job skills and job preparedness;
- Lower levels of educational attainment;
- Lack of ability to generate and management personal resources; and
- Low levels of participation in self-sufficiency programs.

The members of the DHC staff, Public Housing and Section 8 residents, officials from local government, human service agencies, non-profit housing organizations, and DHC partners participated in planning sessions to identify the critical housing and related needs of lower income families in Detroit. These individuals and organizations proposed strategies for improving the living conditions of public housing families. Through their participation and input, these stakeholders helped the DHC affirm its mission define and refine its role, and establish essential goals for the agency. They also helped the DHC devise its approach for carrying out that mission through the provision of affordable housing, creation of quality neighborhoods, and facilitation of appropriate supportive services.

Lower income families, especially those, who are current and potential recipients of DHC program benefits, were determined to have non-housing challenges that impact their ability to obtain suitable quality housing. Along those challenges and obstacles are:

- High unemployment due to a lack of job skills and job preparedness;
- Lower levels of educational attainment;
- Lack of ability to generate and manage personal resources; and
- Lower levels of participation in self-sufficiency program

The DHC has focused its Five-Year Plan in four key strategic areas:

- Affordable Housing
- Equal Housing Opportunity
- Self- Sufficiency
- Quality Of Life

The major strategies set forth are maintained but strengthened in the agencies Draft Plan-Year Four. Also, the document reflects DHC's ongoing planning process and consultation with local government, the community and residents. As an enhancement, below are the DHC Plan Accomplishments for the four strategic areas:

AFFORDABLE HOUSING

Consistent with HUD's *Strategic Goals of "Increasing the availability of decent, safe, and affordable housing in American Communities"*, the DHC will develop 600 units of affordable housing. This housing will consist of units for rental as well as for ownership. The plan will exhibit a range of building type (i.e., single-family, town-homes) and will be situated on scattered locations within public housing complexes throughout the city.

The DHC will accomplish its related goals through the creation of public/private partnerships to facilitate affordable housing development and rehabilitation. The DHC will also identify and pursue non-traditional sources of funding for these housing activities and utilize mixed-income and mixed-finance approaches where feasible.

The DHC will continue to work in conjunction with the City to improve neighborhoods, public facilities, and provide public services in and around public housing sites. The City will continue to assist the DHC with the usage of HOME, CDBG and other funding sources for this purpose. The DHC in partnership with the City has been instrumental in the revitalization of Jeffries Homes now known as Woodbridge Estates and the development of Herman Gardens.

EQUAL HOUSING OPPORTUNITY

With respect to HUD's strategic goal of *"Ensuring equal opportunity in housing for all Americans,"* the DHC will pursue affordable housing opportunities in areas outside of those with concentrations of low-income families. This includes expanding housing options for Section 8 program participants as well as developing affordable housing outside of areas of low-income concentrations.

The DHC will accomplish several of its related goals using education and public information as the primary strategy. By educating Section 8 participants and potential housing providers, resistance and obstacles to dispersed affordable housing can be reduced.

SELF-SUFFICIENCY

The DHC will address HUD's strategic goals of *"Promoting self-sufficiency and asset development"* of families and individuals by creating an environment where residents who want to achieve self-sufficiency will facilitate employment, training, and educational opportunities. Greater resident responsibility for work will be accomplished through implementation of policies and procedures that encourage work and reward success. Homeownership will be a vehicle through which asset development will be accomplished.

QUALITY OF LIFE

Consistent with HUD's strategic goal of *"Improving quality of life and economic viability"*, the DHC will plan and execute physical, social, and operational resulting in an improved living environment and enhanced customer service.

The DHC hopes to accomplish the above goals through careful planning and execution of required capital improvements, and use partnerships to plan and initiate neighborhood improvements, and consider operational/administrative changes to promote efficiency.

Resident Initiatives:

The DHC will continue to work in conjunction with other City of Detroit agencies to provide the residents of public housing employment and business opportunities.

The DHC will continue resident initiative activities including YouthBuild, pre-apprenticeship, lobby monitoring, landscaping job programs, resident owned lead-abatement businesses for public housing residents.

Scattered Site Housing:

The DHC currently has 400 scattered sites houses located throughout the City of Detroit. The majority of these houses are located on the Northwest side of the City.

The DHC proposes to continue providing scattered site homes to families of public housing in an attempt to allow residents of public housing to live within the community and not within the confines of concentrations of low-income families.

Reference annual revisions of Comprehensive Grant Program Plan:

The DHC will continue to improve and provide the administrative structure by hiring and training staff in areas that benefit the residents of public housing. The DHC seeks to effectively manage and improve public housing programs.

2.8. Program specific requirements

2.8.1. CDBG

2.8.2. HOME

The program requirements and certifications for the CDBG and HOME programs are presented in Table 3 and Certifications Sections of this document.

Of the 2003-04 CDBG funds allocated, it is anticipated that over 90 percent of CDBG funds will benefit low and moderate income persons.

Guidelines for resale and recapture of HOME funds used for home buyer assistance are:

The initial home buyer may sell the property during the term of affordability provided that,

- the property is resold at a price which ensures that the owner will receive a fair return on investment and ensures that either the property will remain affordable to a reasonable range of low income buyers, or

- the recapture of HOME assistance will be used to invest in another first time homebuyer unit, or
- the initial homebuyer repays the outstanding HOME subsidy at the time of resale.

Full recapture will not be required in the case of a resale with no net proceeds or insufficient net proceeds to fully repay the subsidy. The terms of affordability is ended if the HOME subsidy is repaid in whole or in part.

If for any reason the homebuyer does not receive a Direct Subsidy, then the City will place a deed restriction on the HOME-financed property. This deed restriction would limit the resale of the property to future purchasers who also have incomes of less than 80 percent of the median income for Detroit and who will use the property for their primary residence. The length of time that this deed restriction would remain in effect is determined by the total amount of HOME funds that were used to develop the house: Under \$15,000/unit - 5 years, \$15,000 - \$40,000/unit - 10 years Over \$40,000/unit - 15 years. Housing Services enforces the Recapture Provision to protect the HOME investment.

3. LOCAL CERTIFICATIONS

3.1. General

3.2. Community Development Block Grant-CDBG

3.3. HOME

3.4. Emergency Shelter Grant Program-ESG

3.5. Housing Opportunities For Persons With AIDS-HOPWA

3.6 Appendix to Certifications

LOCAL GOVERNMENT CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

Affirmatively Further Fair Housing -- The jurisdiction will affirmatively further fair housing, which means it will conduct an analysis of impediments to fair housing choice within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions in this regard.

Anti-displacement and Relocation Plan -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and implementing regulations at 49 CFR 24; and it has in effect and is following a residential antidisplacement and relocation assistance plan required under section 104(d) of the Housing and Community Development Act of 1974, as amended, in connection with any activity assisted with funding under the CDBG or HOME programs.

Drug Free Workplace -- It will or will continue to provide a drug-free workplace by:

1. Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
2. Establishing an ongoing drug-free awareness program to inform employees about -
 - (a) The dangers of drug abuse in the workplace;
 - (b) The grantee's policy of maintaining a drug-free workplace;
 - (c) Any available drug counseling, rehabilitation, and employee assistance programs; and
 - (d) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
3. Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph 1;
4. Notifying the employee in the statement required by paragraph 1 that, as a condition of employment under the grant, the employee will -
 - (a) Abide by the terms of the statement; and
 - (b) Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;

5. Notifying the agency in writing, within ten calendar days after receiving notice under subparagraph 4(b) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant;
6. Taking one of the following actions, within 30 calendar days of receiving notice under subparagraph 4(b), with respect to any employee who is so convicted -
 - (a) Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or
 - (b) Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;
7. Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs 1, 2, 3, 4, 5 and 6.

Anti-Lobbying -- To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Jurisdiction -- The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan -- The housing activities to be undertaken with CDBG, HOME, ESG, and HOPWA funds are consistent with the strategic plan.

Section 3 -- It will comply with section 3 of the Housing and Urban Development Act of 1968, and implementing regulations at 24 CFR Part 135.

Signature/Authorized Official _____ Date _____

Title Mayor _____

Specific CDBG Certifications

The Entitlement Community certifies that:

Citizen Participation -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan -- Its consolidated housing and community development plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that provide decent housing, expand economic opportunities primarily for persons of low and moderate income. (See CFR 24 570.2 and CFR 24 part 570)

Following a Plan -- It is following a current consolidated plan (or Comprehensive Housing Affordability Strategy) that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

1. Maximum Feasible Priority. With respect to activities expected to be assisted with CDBG funds, it certifies that it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low and moderate income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include activities which the grantee certifies are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available);
2. Overall Benefit. The aggregate use of CDBG funds including section 108 guaranteed loans during program year(s) 2003, 2004, 2005 (a period specified by the grantee consisting of one, two, or three specific consecutive program years), shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period;
3. Special Assessments. It will not attempt to recover any capital costs of public improvements assisted with CDBG funds including Section 108 loan guaranteed funds by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

The jurisdiction will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108, unless CDBG funds are used to pay the

proportion of fee or assessment attributable to the capital costs of public improvements financed from other revenue sources. In this case, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds. Also, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

Excessive Force -- It has adopted and is enforcing:

1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction;

Compliance With Anti-discrimination laws -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 USC 2000d), the Fair Housing Act (42 USC 3601-3619), and implementing regulations.

Lead-Based Paint -- Its activities concerning lead-based paint will comply with the requirements of part 35, subparts A, B, J, K and R, of title 24;

Compliance with Laws -- It will comply with applicable laws.

Signature/Authorized Official _____ Date _____

Title Mayor _____

**OPTIONAL CERTIFICATION
CDBG**

Submit the following certification only when one or more of the activities in the action plan are designed to meet other community development needs having a particular urgency as specified in 24 CFR 570.208(c):

The grantee hereby certifies that the Annual Plan includes one or more specifically identified CDBG-assisted activities which are designed to meet other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community and other financial resources are not available to meet such needs.

Signature/Authorized Official _____ Date _____

Title Mayor _____

Specific HOME Certifications

The HOME participating jurisdiction certifies that:

Tenant Based Rental Assistance -- If the participating jurisdiction intends to provide tenant-based rental assistance:

The use of HOME funds for tenant-based rental assistance is an essential element of the participating jurisdiction's consolidated plan for expanding the supply, affordability, and availability of decent, safe, sanitary, and affordable housing.

Eligible Activities and Costs -- it is using and will use HOME funds for eligible activities and costs, as described in 24 CFR § 92.205 through 92.209 and that it is not using and will not use HOME funds for prohibited activities, as described in § 92.214.

Appropriate Financial Assistance -- before committing any funds to a project, it will evaluate the project in accordance with the guidelines that it adopts for this purpose and will not invest any more HOME funds in combination with other Federal assistance than is necessary to provide affordable housing;

Signature/Authorized
Official _____ Date _____

Title Mayor _____

ESG Certifications

The Emergency Shelter Grantee certifies that:

Major rehabilitation/conversion -- It will maintain any building for which assistance is used under the ESG program as a shelter for homeless individuals and families for at least 10 years. If the jurisdiction plans to use funds for purposes less than tenant-based rental assistance, the applicant will maintain any building for which assistance is used under the ESG program as a shelter for homeless individuals and families for at least 3 years.

Essential Services -- It will provide services or shelter to homeless individuals and families for the period during which the ESG assistance is provided, without regard to a particular site or structure as long as the same general population is served.

Renovation -- Any renovation carried out with ESG assistance shall be sufficient to ensure that the building involved is safe and sanitary.

Supportive Services -- It will assist homeless individuals in obtaining appropriate supportive services, including permanent housing, medical and mental health treatment, counseling, supervision, and other services essential for achieving independent living, and other Federal, State, local, and private assistance.

Matching Funds -- It will obtain matching amounts required under §576.71 of this title.

Confidentiality -- It will develop and implement procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted under the ESG program, including protection against the release of the address or location of any family violence shelter project except with the written authorization of the person responsible for the operation of that shelter.

Homeless Persons Involvement -- To the maximum extent practicable, it will involve, through employment, volunteer services, or otherwise, homeless individuals and families in constructing, renovating, maintaining, operating facilities, and providing services assisted through this program.

Consolidated Plan -- It is following a current HUD-approved Consolidated Plan or CHAS.

Signature/Authorized Official _____ Date _____

Title Mayor

**LOCAL GOVERNMENT GRANTEE
FY 2003 EMERGENCY SHELTER GRANTS PROGRAM
CERTIFICATIONS BY THE CHIEF EXECUTIVE OFFICER**

I, **Kwame M. Kilpatrick**, Chief Executive Officer of **Detroit**, certify that the local government will ensure the provision of the matching supplemental funds required by the regulation at 24 CFR 576.51. I have attached to this certification a description of the sources and amounts of such supplemental funds.

I further certify that the local government will comply with:

- (1) The requirements of 24 CFR 576.53 concerning the continued use of buildings for which emergency shelter grants are used for rehabilitation or conversion of buildings for use as emergency shelters for the homeless; or when funds are used solely for operating costs or essential services.
- (2) The building standards requirement of 24 CFR 576.55.
- (3) The requirements of 24 CFR 576.56, concerning assurances on services and other assistance to the homeless.
- (4) The requirements of 24 CFR 576.57, other appropriate provisions of 24 CFR Part 576, and other applicable Federal laws concerning nondiscrimination and equal opportunity.
- (5) The requirements of 24 CFR 576.59(b) concerning the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970.
- (6) The requirement of 24 CFR 576.59 concerning minimizing the displacement of persons as a result of a project assisted with these funds.
- (7) The requirements of 24 CFR Part 24 concerning the Drug Free Workplace Act of 1988.
- (8) The requirements of 24 CFR 576.56(a) and 576.65(b) that grantees develop and implement procedures to ensure the confidentiality of records pertaining to any individual provided family violence prevention or treatment services under any project assisted with ESG funds and that the address or location of any family violence shelter project will not be made public, except with written authorization of the person or persons responsible for the operation of such shelter.

- (9) The requirement that recipients involve themselves, to the maximum extent practicable and where appropriate, homeless individuals and families in policymaking, renovating, maintaining, and operating facilities assisted under the ESG program, and in providing services for occupants of these facilities as provided by 24 *CFR* 76.56.
- (10) The requirements of 24 *CFR* 576.57(e) are met dealing with the provisions of, and regulations and procedures applicable with respect to the environmental review responsibilities under the National Environmental Policy Act of 1969 and related authorities as specified in 24 *CFR* Part 58.
- (11) The requirements of 24 *CFR* 576.21(a)(4) providing that the funding of homeless prevention activities for families that have received eviction notices or notices of termination of utility services will meet the requirements that: (A) the inability of the family to make the required payments must be the result of a sudden reduction in income; (B) the assistance must be necessary to avoid eviction of the family or termination of the services to the family; (C) there must be a reasonable prospect that the family will be able to resume payments within a reasonable period of time; **and** (D) the assistance must not supplant funding for preexisting homeless prevention activities from any other source.
- (12) The new requirement of the McKinney-Vento Act (42 *USC* 11362) to develop and implement, to the maximum extent practicable and where appropriate, policies and protocols for the discharge of persons from publicly funded institutions or systems of care (such as health care facilities, foster care or other youth facilities, or correction programs and institutions) in order to prevent such discharge from immediately resulting in homelessness for such persons. I further understand that State and local governments are primarily responsible for the care of these individuals, and that ESG funds are not to be used to assist such persons in place of State and local resources.
- (13) HUD's standards for participation in a local Homeless Management Information System (HMIS) and the collection and reporting of client-level information.

I further certify that the submission of a completed and approved Consolidated Plan with its certifications, which act as the application for an Emergency Shelter Grant, is authorized under

State and/or local law, and that the local government possesses legal authority to carry out grant activities in accordance with the applicable laws and regulations of the Department of Housing and Urban Development.

By: _____
Signature of Chief Executive Officer/Date

Kwame M. Kilpatrick
Typed Name of Signatory

Mayor
Title

HOPWA Certifications

The HOPWA grantee certifies that:

Activities -- Activities funded under the program will meet urgent needs that are not being met by available public and private sources.

Building -- Any building or structure assisted under that program shall be operated for the purpose specified in the plan:

1. For at least 10 years in the case of assistance involving new construction, substantial rehabilitation, or acquisition of a facility,
2. For at least 3 years in the case of assistance involving non-substantial rehabilitation or repair of a building or structure.

Signature/Authorized

Official _____ Date _____

Title Mayor _____

APPENDIX TO CERTIFICATIONS

INSTRUCTIONS CONCERNING LOBBYING AND DRUG-FREE WORKPLACE REQUIREMENTS:

A. Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

B. Drug-Free Workplace Certification

1. By signing and/or submitting this application or grant agreement, the grantee is providing the certification.
2. The certification is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the grantee knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, HUD, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.
3. For grantees other than individuals, Alternate I applies. (This is the information to which jurisdictions certify).
4. For grantees who are individuals, Alternate II applies. (Not applicable jurisdictions.)
5. Workplaces under grants, for grantees other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the grantee does not identify the workplaces at the time of application, or upon award, if there is no application, the grantee must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the grantee's drug-free workplace requirements.
6. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e.g., all vehicles of a mass transit authority or State highway department

while in operation, State employees in each local unemployment office, performers in concert halls or radio stations).

7. If the workplace identified to the agency changes during the performance of the grant, the grantee shall inform the agency of the change(s), if it previously identified the workplaces in question (see paragraph five).
8. The grantee may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant:

Place of Performance (Street address, city, county, state, zip code)

City of Detroit Offices, City County Building, 2 Woodward Ave., Detroit, Wayne County, Michigan, 48226

Detroit Planning and Development Department, 2300 Cadillac Tower, Detroit, Wayne County, Michigan, 48226

Detroit City Engineering Department, 65 Cadillac Square, Detroit, Wayne County, Michigan, 48226

Detroit Public Works Department, Davison Yard, 8221 West Davison, Detroit, Wayne County, Michigan, 48238

Detroit Recreation Department Offices, 65 Cadillac Square, Detroit, Wayne County, Michigan, 48238

Detroit Election Commission Offices, 2978 West Grand Boulevard, Detroit, Wayne County, Michigan 48226

Check X if there are workplaces on file that are not identified here; The certification with regard to the drug-free workplace required by 24 CFR part 24, subpart F.

9. Definitions of terms in the Nonprocurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grantees' attention is called, in particular, to the following definitions from these rules:

"Controlled substance" means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U.S.C.812) and as further defined by regulation (21 CFR 1308.11 through 1308.15);

"Conviction" means a finding of guilt (including a plea of nolo contendere) or imposition of sentence, or both, by any judicial

body charged with the responsibility to determine violations of the Federal or State criminal drug statutes;

"Criminal drug statute" means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance;

"Employee" means the employee of a grantee directly engaged in the performance of work under a grant, including: (i) All "direct charge" employees; (ii) all "indirect charge" employees unless their impact or involvement is insignificant to the performance of the grant; and (iii) temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the grantee's payroll. This definition does not include workers not on the payroll of the grantee (e.g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the grantee's payroll; or employees of subrecipients or subcontractors in covered workplaces).

4. MONITORING

4.1 Description of procedures

4.2. Description of standards

The HUD Consolidated Plan monitoring system consists of monitoring the activities contained in the one-year action plan to insure that activities are carried out properly and in a timely manner. The system also includes monitoring the housing needs situation to evaluate the affect of the plan's strategy, programs, and plans on these housing needs. The City recognizes that it is possible to succeed in carrying out the program, and still see the housing situation get worse.

Since so many independent agencies, public and private, are involved in housing and in housing support services, it is not feasible to have a highly structured, formalized monitoring system. In this complex system, monitoring must, of necessity, involve the cooperation of many organizations and review of events, particularly legislation and program funding, taking place on the national, state, and local level.

The Detroit Planning and Development Department (PDD) will be responsible for monitoring the plan performance in conformance with Federal monitoring requirements.

PDD staff receives and reviews payment documents, and performance reports for CDBG, HOME, ESG, and HOPWA projects. PDD staff conducts periodic on-site monitoring visits to sub-grantees.

The Detroit City Planning Commission also receives information from sub-grantees and conducts on-site visits. The CPC has contracted with Wayne State University to assist in obtaining outcome information and in evaluating CDBG projects.

Monitoring mechanisms will include the periodic MSHDA/Detroit meeting which reviews projects underway or proposed; and LISC, which expedites and coordinates the efforts of non-profits, private groups and government in providing affordable housing.

PDD staff will use these mechanisms and will develop other coordinating mechanisms including periodic contact with the various agencies involved to insure that the plan is implemented in a timely and efficient manner.

Since many of the individual programs, projects and services have specific reporting and auditing requirements, the Planning and Development Department will use these monitoring devices as part of its overall monitoring effort. For example, the HOME Investor Compliance Monitoring Program Manual will be used by PDD staff.

The Planning and Development Department also maintains social and economic data, and participates with other organizations in the collection of data related to housing needs.

5. CONSOLIDATED PLAN PROCESS/CITIZEN PARTICIPATION

The HUD Consolidated Plan was prepared in accordance with the City Of Detroit Citizen Participation Plan. This plan was revised with the publication dated January 5, 1995 of the HUD Consolidated Plan regulations. It is amended annually with a new processing schedule.

PREPARATION OF THE 2003-04 HUD DRAFT CONSOLIDATED PLAN

To obtain input into the Draft Consolidated Plan, the Planning and Development Department held a meeting on 11/20/02 6:30PM at the Coleman A. Young Municipal Center, 13th floor Auditorium.

This meeting was designed to provide information regarding the HUD Consolidated Plan and its planning process, and to receive comments and opinions regarding housing and community development needs, objectives and priorities from Detroit citizens, community organizations, and agencies. The comments received from citizens were mainly questions regarding the Consolidated process and how the City evaluates the performance of community organizations. City representatives explained the City's monitoring and review process.

The HUD Consolidated Plan schedule is presented below:

9/02	Preparation and distribution of CDBG/NOF information package and proposal form. Announcement in the newspaper of the availability of the information package and proposal form and the deadline for submission of 2003-04 CDBG/NOF proposals.
9-10/02	City Planning Commission workshops on the preparation of 2003-04 CDBG/NOF proposals.
9/29-11/13/02	Preparation and submission of proposals by community groups.
11/13/02	Deadline for submission of community group project proposals for consideration for funding from the 2003-04 CDBG/NOF.
11/02-4/03	Review and evaluation of CDBG/NOF proposals and preparation of the draft revised Consolidated Plan.
11/20/02	Planning and Development Department (PDD) public meetings/hearings on the HUD Consolidated Plan and the CDBG/NOF program.
12/02-4/03	Consolidated Plan consultation meetings with City and non-City agencies
1/03-6/03	Preparation of Draft 2003-04 HUD Consolidated Plan

4/7/03	City Council Public Hearing on the Neighborhood Opportunity Fund (NOF)
4/02	Summary of Draft 2003-04 HUD Consolidated Plan projects published in the Michigan Chronicle.
4/03-5/03	Review period for the draft 2003-04 HUD Consolidated Plan The formal public review period for the HUD Consolidated Plan is from 4/18/03 to 5/18/03. During this review period the Planning and Development Department will hold a public hearing on the draft plan.
4/30	PDD Public Hearing on the HUD Consolidated Plan
6/27/03	City Council authorized submitting the Consolidated Plan to HUD

SUMMARY OF INFORMATION AND OBJECTIONS TO THE PLAN

The final HUD Consolidated Plan hearing for the 2003-04 program year was held on April 30, 2003 at 6:30 PM in the Coleman A. Young Municipal Center's 13th Floor Auditorium. During this hearing citizens discussed the importance of housing counseling in the City Of Detroit. Citizens urged City representatives to make housing counseling a priority in the Consolidated Plan. They also urged City representatives to determine whether groups applying for CDBG funds were qualified to administer housing counseling services. City representatives suggested adding questions to our CDBG application to help determine qualifications of all applicants.

6. CONSOLIDATED PLAN TABLES, APPENDICES AND MAPS

Table 1: Listing of Proposed Projects

- By Program
- By Cluster
- By Matrix Code
- By Activity

Appendix 1: Additional Resources

Appendix 2: Priority Summary

Maps

ADDITIONAL RESOURCES**HIV/AIDS**²

Federal:

1. Department of Health and Human Services
Title I - \$8,766,530; Title II - \$918,531; Title IV - \$105,099
2. State: Division of HIV/AIDS Prevention and Intervention Services \$699,602
3. State: Bureau of Substance Abuse- Early Intervention Programs \$500,000

Private: (Although the Health Department did not receive these funds they were available to many non-profit organizations throughout the community. We were unable to determine how much was received by community groups)

1. Michigan AIDS Fund
2. Stepping Out Program
3. Michigan AIDS Walk Program
4. Philip Morris
5. Skillman Foundation

HOMELESS³

Federal:

1. Supportive Housing Program
\$14.6 million

State:

1. MSHDA Emergency Shelter Grant Program
\$428,700 (actual)
2. MSHDA Housing Resource Fund
\$300,000 (estimate)

HOUSING

Federal:

1. Section 811 Capital Advance Program
2. FHA 221(d)4 Mortgage Insurance

State:

1. Historic Tax Credit Program

Private:

1. Local Lending Institutions

² All the HIV/AIDS resources are non-housing resources

³ CDBG allocations to homeless projects serve to match ESG funds

HOME leveraging for the four housing programs listed is expected to total about \$50 million.

SERVICES

Private:

UNITED WAY FUNDED AGENCIES

2002-2003 Allocations

Accounting Aid Society

Allocation: \$125,800

Adult Well-Being Services

Allocation: \$670,039

Alzheimer's Association- Detroit Area Chapter

Allocation: \$147,109

Black Family Development, Inc.

Allocation: \$138,310

Boniface Community Services – Matrix Human Services

Allocation: \$116,126

Boys & Girls Clubs of Southeastern Michigan

Allocation: \$955,727

Brightmoor Community Center

Allocation: \$241,821

CareGivers

Allocation: \$770,610

Casa Maria Family Services – Matrix Human Services

Allocation: \$122,334

Catholic Youth Organization

Allocation: \$519,809

Children's Aid Society

Allocations: \$854,830

Children's Hospital of Michigan

Allocation: \$262,824

Citizens for Better Care

Allocation: \$89,319

COTS/Coalition on Temporary Shelter

Allocation: \$283,946

Deaf, Hearing and Sign Language Center

Allocation: \$196,006

Detroit Association of Black Organizations, Inc. (DABO)

Allocation: \$98,583

Detroit Institute for Children

Allocation: \$928,242

Detroit Urban League, Inc.

Allocation: \$776,964

Family and Neighborhood Services

Allocation: \$912,239

Family Services, Inc.

Allocation: \$1,406,175

Franklin-Wright Settlements, Inc.

Allocations: \$1,286,495

Michigan Metro Girl Scout Council

Allocation: \$822,609

Gleaners Community Food Bank, Inc.

Allocation: \$151,853

Homes for Black Children

Allocation: \$440,710

Hunger Action Coalition of Michigan

Allocation: \$125,467

Inner City Sub-Center, Inc.

Allocation: \$87,380

International Institute of Metropolitan Detroit, Inc.

Allocation: \$398,840

Latin Americans for Social and Economic Development, Inc. (LASED)

Allocation: \$442,590

Legal Aid and Defender Association of Detroit, Inc.
Allocation: \$568,982

Lula Belle Stewart Center, Inc.
Allocation: \$730,489

Metropolitan Retiree Service Center – Matrix Human Services
Allocation: \$383,174

Michigan Legal Services
Allocation: \$58,570

National Council on Alcoholism and Drug Dependence – Greater Detroit Area
Allocation: \$294,413

Neighborhood Service Organization
Allocation: \$558,550

Operation Get Down
Allocation: \$119,132

People's Community Services of Metropolitan Detroit
Allocation: \$430,320

St. Vincent and Sarah Fisher Center
Allocation: \$174,755

Travelers Aid Society of Metropolitan Detroit
Allocation: \$320,609

World Medical Relief, Inc.
Allocation: \$161,226

YWCA of Metropolitan Detroit
Allocation: \$869,510

PRIORITY SUMMARY

A wide variety of needs exist for low/moderate income persons in Detroit—the 1990 census shows that one-third of the City’s nearly one million people are in poverty. Given the need, a wide variety of projects and services will be undertaken to serve Detroit’s citizens. As shown in Table 1, Consolidated Plan allocations have been set aside to address these needs. The allocations shown in Table 1 are in accordance with priorities set forth in the Consolidated Plan. A priority summary is presented below:

HOUSING PRIORITIES

Housing priorities will provide affordable housing for low/moderate income persons, the elderly, and those that are homeless and with special needs. Priority has also been given to increasing the number of rental units and homeownership opportunities in the City.

As shown in the activity table CDBG funds totaling \$5,540,000 was allocated to housing rehabilitation activities for low/moderate income persons including the elderly (\$2,000,000) and homes with EBL children. All housing rehabilitation using federal funds must adhere to federal Lead Based Paint regulations.

CDBG allocations for new housing construction totaled \$1,810,000. HOME program allocations for low/moderate housing totaled \$10,172,851. HOPWA Community Residences and Long Term Housing allocations totaled \$1,701,395.

PUBLIC SERVICE PRIORITIES

Public Service priorities include handicapped, transportation, substance abuse, employment training, health, elderly, and youth services. Also included in this category are crime awareness and anti-crime activities. CDBG service allocations totaled \$8,264,038. Of this total, \$2,952,000 was allocated to homeless organizations for shelter and support services. \$2,094,840 was allocated to youth services while \$531,200 was allocated to senior services. ESG homeless activities include operations, essential services and homeless prevention. ESG activities were allocated \$1,722,350 for homeless activities. The HOPWA Support Services activity was allocated \$219,000.

PUBLIC FACILITY PRIORITIES

Public Facility Rehabilitation (PFR) is the rehabilitation of a facility housing one or more public service activities. Eligible facilities include neighborhood, park/recreation, and health facilities. These priorities were allocated a total of \$578,000 in CDBG funds. Facility priorities include those housing youth services.

INFRASTRUCTURE PRIORITIES

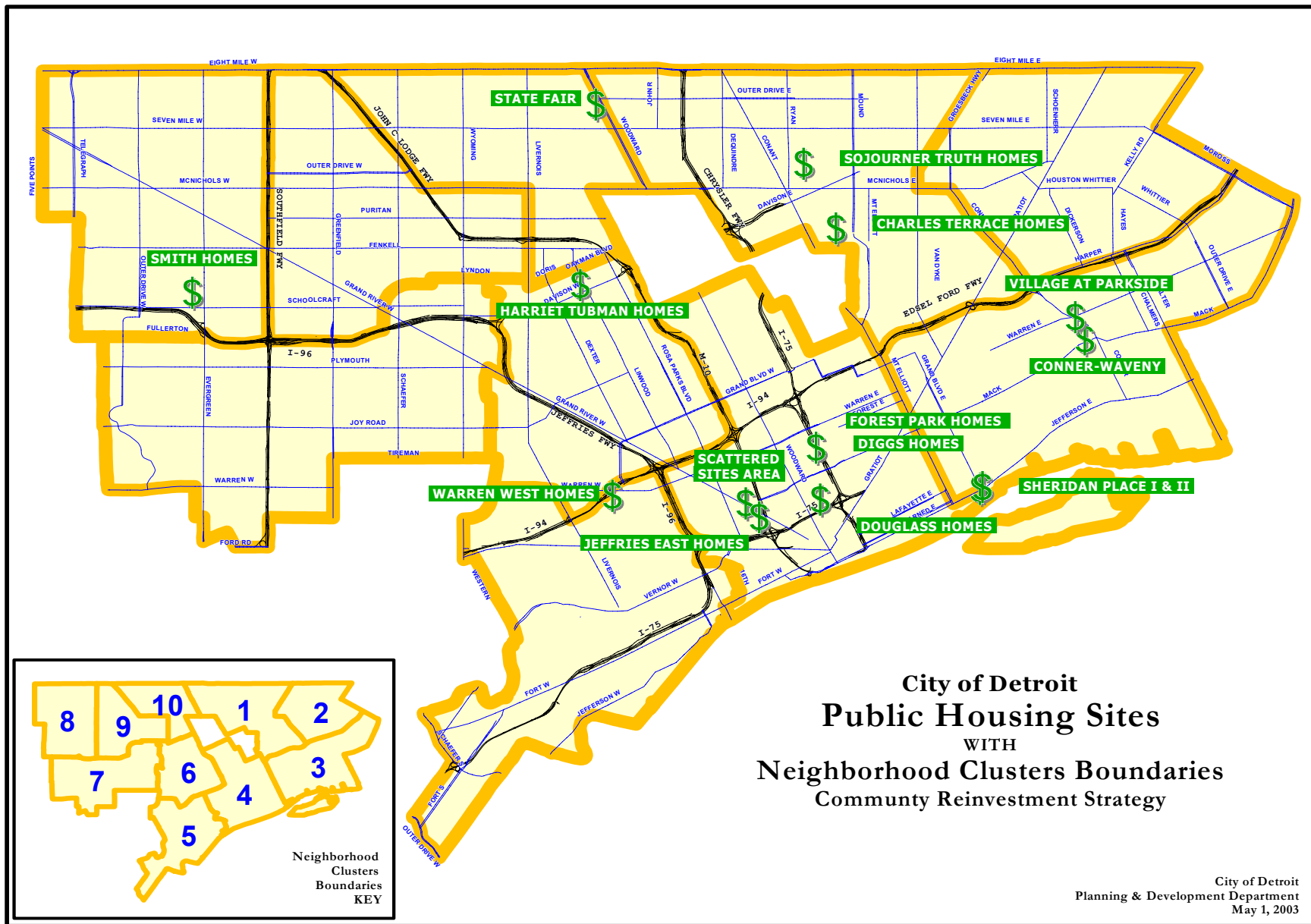
Infrastructure priorities include water/sewer improvements, street improvements, sidewalks, and flood drain improvements. Much of the funding for infrastructure work occurred as part of an overall housing development project. Public improvements totaled \$713,000 in CDBG funds.

ECONOMIC DEVELOPMENT PRIORITIES

Economic Development priorities include commercial improvements and assistance to businesses. These priorities were allocated \$1,750,000 in CDBG funds.

DEMOLITION AND BOARDING PRIORITY

The demolition of dangerous, abandoned, vandalized structures and boarding of a structure to prevent trespass prior to demolition are important City priorities. Over 2000 structures will be demolished under the City of Detroit's Demolition Boarding activity. CDBG funds totaling \$8,882,926 has been allocated for demolition activities.



D: 2004 Draft Action Plan
4/2004